

Accra Ghana: A City Vulnerable to Flooding and Drought-Induced Migration

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1. Introduction

This case study will address some expected climate-related impacts on Accra, Ghana, a rapidly developing coastal city with a population of about 3 million people on the Gulf of Guinea in West Africa. For this study, urban climate change impacts will be considered in the context of historical urban growth patterns in Accra, the influence of longstanding migration patterns from the interior and other coastal locations, and the threat of flooding from streams and other urban waterways. All of these factors will play a role in estimating Accra's resilience in the face of climate change, although the specific contribution of each factor is in fact unknown. Considering future impacts necessarily involves consideration of population-environment interactions as they currently exist. In Accra, there are an estimated 172,000 residents at risk of a 10-year flood. Of that total, 33,000 residents are located in slums or substandard housing units.

An important impact of climate change illustrated by this case study is migration, both international and domestic, occurring over a variety of time scales. The economic and social impacts of migration are not often described in the detail that physical impacts of climate change are. Examining the impact of migration in Accra provides an important perspective on those challenges that occur in the developing world.

2. Background: Climate Change and Africa

For coastal cities in Africa south of the Sahara, impacts from climate change are understood to include sea-level rise which leads to the inundation of lagoons and seaside wetlands, increased storm surges and consequent flooding, changes in disease vectors, and drought. Many of these have implications that go far beyond the coast and sometimes threaten the fragile national economies.

The Intergovernmental Panel on Climate Change (IPCC), Fourth Assessment Report, in its summary projections of climate change impacts for Africa, deemed the continent one of the most vulnerable in the world¹. This situation is aggravated by the interaction of multiple stresses built on existing development challenges such as poverty, governance failures, limited access to capital, complex humanitarian crises, livelihood fragility, and deteriorating food security—all reflecting sobering development indicators. Among the impacts is the threat to agricultural production posed by increased inter-annual variability of precipitation, which could drive increases in migration out of lower production areas to urban areas. The IPCC report did not look specifically at urban impacts per se, but it did focus on coastal population settlements.

¹ Boko et al, 2007

A sensitivity analysis on Low Elevation Coastal Zones (LECZs) around the world found that globally, one in ten persons lives in a coastal area ten meters or less above sea level². Africa's LECZ contains a land area of 191,000 square kilometers and a population of 56 million, which represent one and seven percent of the overall totals for Africa respectively. This is less than for Asia with 13 percent of its population in LECZs, and especially specific countries such as Vietnam with 55 percent living in LECZs.

Impacts on coastal areas in Africa are difficult to assess in detail because most countries' population data are not disaggregated below the national level, and population thresholds for urban areas vary greatly^{3,4,5}. There are about 20 African coastal cities with populations greater than one million, and about 30 with populations of 500,000 and above⁶. A World Bank analysis of coastal populations for West Africa estimated that almost 40 percent of the population lives in coastal cities⁷.

Africa is expected to pass the threshold of being a majority of urban dwellers by 2030⁸. African cities can be characterized by rampant and unsustainable growth, and overwhelmed physical capacity to deal with their current population. African urban growth rates have been estimated to be at around five percent from 1968-2000⁹. Ghana's coastal districts, which make up about 6.5 percent of total land area, are home to about 25 percent of the nation's population¹⁰. A World Bank report from 2009 estimated that about 400 square kilometers and 137,000 people in Ghana will be at direct risk from storm surges and coastal inundation¹¹.

These numbers may seem low and perhaps they are, but one should bear in mind that compared with other world regions such as East Asia, Southeast Asia, and Oceania, Africa's population distribution is proportionately less coastal, and more precisely less at sea-level. This is partly a function of the geology of the continent, which can be characterized as a plateau composed largely of Precambrian rocks, without the extensive mechanical weathering and consequent coastal plains found on other continents. As a result Africa is a landmass with few natural harbors and a relatively straight coastline^{12,13} with substantial coastal populations living several meters or more above sea level. For this reason the continent overall appears less vulnerable to the specific physical impacts of sea level rise than other world regions.

However, a more significant impact of climate change for Africa is expected to be drought, particularly in agriculturally dependent areas in the continent's interior. An estimated 30 percent of the population of sub-Saharan Africa lives in dry areas. Agriculture throughout the African continent, and particularly in West Africa, is heavily dependent on the seasonal characteristics of rainfall. In the Sudano-Sahelian zone, the timing of the rainy seasons is determined by the poleward movement of the intertropical convergence zone (ITCZ) during

² McGranahan et al, 2007

³ Bocquier, 2003

⁴ United Nations, 2007

⁵ Montgomery, 2008

⁶ UN Human Settlements Program, 2008

⁷ Hewawasan, 2002

⁸ Montgomery, 2008

⁹ Tiffen, 2003

¹⁰ Hewawasan, 2002

¹¹ Dasgupta et al, 2009

¹² Mountjoy and Embleton, 1967

¹³ Cole and de Blij, 2006

the high sun season. Climate researchers have reported shifts and growing intra-seasonal variability in the ITCZ over West Africa^{14,15,16}.

In the past few decades, northwestern Africa experienced large rainfall variations, for example the dramatic Sahelian droughts of the 1970s and 1980s where mean annual rainfall dropped by 30 percent¹⁷. Paleo-limnological evidence suggests much higher amplitudes of rainfall variation in the last few thousand years¹⁸. West Africa continues to experience high inter-annual variability in precipitation. Mahé and Olivry (1999) found that the runoff deficit was twice the volume of the rainfall deficit in the Senegal and Upper Niger Areas in recent decades. Runoff in the Volta basin in Ghana is similarly sensitive to precipitation¹⁹. Forty years of rainfall and runoff records from southwestern Ghana and the Volta basin show a significant reduction in rainfall and runoff in the region linked to the influence of climate change²⁰. However, two predominant schools of thought on the contemporary trends in Sahelian rainfall exist²¹. One school believes the Sahelian drought continued through the end of the 20th century²², while the other contends the drought terminated in the 1990s²³. If climate change increases the variability in rainfall or causes drought, this will certainly have impact on the city of Accra.

Food security in this region is heavily influenced by the seasonal characteristics of rainfall. With destabilized agricultural systems and continued dependency on food aid exacerbated by drought, both cities and rural areas in the interior will be affected through migration, both permanent and temporary (i.e., circular mobility). Quarcoopome (1993) noted the recurring threat of famine or crop failure in a list of the causes of migration of special importance in various parts of Africa south of the Sahara. This circular mobility is an age-old practice in this part of the world, but its prevalence could rise to unprecedented levels and therefore eclipse any potential mitigating factor arising from the continent's geology²⁴.

Of course the potential impacts of climate change are far more complicated than this simple scenario. People choose to migrate from rural to urban areas for many reasons²⁵. Furthermore, Ghana and its neighboring countries span five vegetation zones north to south: Sudan savannah, Sahel savannah, Northern Guinea savannah, derived savannah, dry semi-evergreen rainforests, and moist evergreen rainforests²⁶. Staple food crops of West African include maize, sorghum, rice and millet²⁷, all of which have different climatic and edaphic requirements. The effect that climate change may have on these vegetation zones, staple crops and migration flows is uncertain.

¹⁴ Matthews 2002, 2003

¹⁵ Sultan et al., 2000

¹⁶ Sultan et al., 2005

¹⁷ Lezine, Duplessy and Cazet, 2005; Hulme, 1992

¹⁸ Lezine, Duplessy and Cazet, 2005

¹⁹ Andreini et al., 2000

²⁰ Oppku-Ankomah and Amisigo, 1998

²¹ Oguntunde et al., 2006

²² L'Hôte et al., 2002

²³ Ozer et al., 2003

²⁴ Rain, 1999

²⁵ Quarcoopome, 1993

²⁶ Keay, 1959; Adejuwon, 2005

²⁷ Murdock, 1960; Adejuwon, 2005

Research on environmental refugees – people who can no longer gain a secure livelihood in their homelands because of drought, soil erosion, desertification and/or other environmental problems and therefore migrate – suggests migration caused by climate change is a likely scenario. Oxford researcher Norman Myers²⁸ estimated that 10 million people fled recent droughts in the Sahel by 1995.

Some environmental refugee research is based on observation – the European Commission-funded programme called Environmental Change and Forced Migration Scenarios (EACH-FOR) for example – and some is based on speculation. EACH-FOR found evidence of drought induced migration in Ghana, Niger, Western Sahara, Senegal and many more countries throughout the world²⁹. Preliminary EACH-FOR assessments in Ghana indicate that environmentally linked migrations occur internally, that is within national borders. In northwestern Ghana, livelihoods are primarily based on small-scale rain-fed agricultural subsistence, including the growth of crops like millet, sorghum, maize, yams, groundnuts, rice, cassava and beans. Migration seems to be the traditional risk management strategy, with 30.8 percent of people born in northwestern Ghana now living elsewhere. Many northern Ghanaians relocated to Ghana's middle regions because of the combination of poor agro-ecological conditions at home and easy access to fertile lands in the more humid south. Migrants to Accra also originate from nearby countries. Current migrants are from Nigeria, Niger, Mali and Burkina Faso and end up in specific neighborhoods in Accra as will be discussed later. Their vulnerability to climate change will be tied to a variety of social and economic processes already occurring in the region.

Impacts of climate change worldwide are already being felt in higher rates of migration and population displacement³⁰. These are caused by the breakdown of ecosystem-dependent livelihoods such as rainfed agriculture. Globally, the numbers of people uprooted by environmental change are projected to reach 25.5 million by the year 2010, and reach several hundred million by 2050. Coastal cities in Africa may be flooded with drought-driven environmental refugees, and this may pose a potentially bigger problem for the cities than rising sea water.

For Accra, the specific impacts of drought and migration are difficult to estimate with much precision. Yet, we must assume with historical and geographic continuity that patterns evidenced in the human landscape are the results of long-term drivers. The main impacts appear to be drought, which focuses migration flows on cities, and flooding caused by cyclonic storms.

While the effects of climate variability are usually conceived in terms of rural life, certainly agriculture-dependent labor sectors within the city will be affected. Food security challenges caused by climate change will affect urban as well as rural dwellers. Governance will be challenged as well, though in ways that again are difficult to model with any precision.

²⁸ Myers, 2001

²⁹ Environmental Change and Forced Migration (EACH-FOR), 2008

³⁰ Warner, 2009

3. Accra case study: the co-evolution of Accra’s spatial extent and climate variability

Accra is a coastal city that has been the capital of Ghana since 1877 with an estimated population of about 3 million. Its patterns of population distribution, livelihoods, and its dominant role within the national economy of Ghana make it a good representative case study for coastal West Africa. This case study will consider the historical context for continued urban growth and assess potential future impacts of climate change on existing settlement patterns. As the potential impacts are difficult to gauge without historical context, we posit that only a site-specific study can reveal the patterns to assess future scenarios.

Since its early history, Accra has grown rapidly and in concert with national and regional political-economic trends. Arguably it was the cocoa trade in the 19th Century that brought relative prosperity and certainly affected patterns of commercial land use within the city and the emerging urban system³¹. During the 1870s, Accra occupied a land area of less than 10 square kilometers³². After 1877, Accra hosted the British colonial headquarters which had been relocated from Cape Coast. Along with colonial administration came commerce, with African merchants occupying a growing “Native Town” to the north of the market and to the west of Ridge area which hosted the British. The higher elevation land of the Ridge was kept exclusively European through a rigid policy of residential segregation. The expatriate areas of the Ridge and Cantonments were separated from the rest of the city through a cordon sanitaire of vacant land. The native population, and particularly the Ga people who are considered the original inhabitants of Accra, lived in crowded, disorganized areas near the market and the sea coast—i.e., on areas of lower elevation and higher flood risk, a pattern that continues to today.

Into the 1920s the townscape of Accra clearly displayed the impact of the cocoa trade³³, also benefiting from trade in palm kernels and oil after the end of World War I. The indigenous Ga areas continued to experience crowding. The neighborhood of Korle Bu was founded between 1919 and 1927³⁴. The big downtown market, Makola, was constructed in 1924. By 1927, areas such as Tudu, Adabraka, Korle Gonno, Mamprobi, Sabon Zongo, and extensions to Christiansborg and Victoriaborg were founded. Sabon Zongo was founded in the 1920s as a Muslim enclave and settled by migrants from the Sahel and other coastal countries with Muslim populations. Sabon Zongo has been the subject of previous studies, examining the communities’ infrastructure, market, and centripetal socio-spatial structures as residents adapt to a mixing of cultures³⁵.

After displacements caused by an earthquake in 1939, new neighborhoods were built in Christiansborg, South Labadi, Kaneshi, Sabon Zongo, and Abossey Okai. After World War II, the Muslim enclave of Nima in central Accra began to be occupied, along with the elite Airport Residential Area. By 1954, new neighborhoods including Kokomlemle, Tesano,

³¹ Brand, 1972a

³² Grant and Yankson, 2003

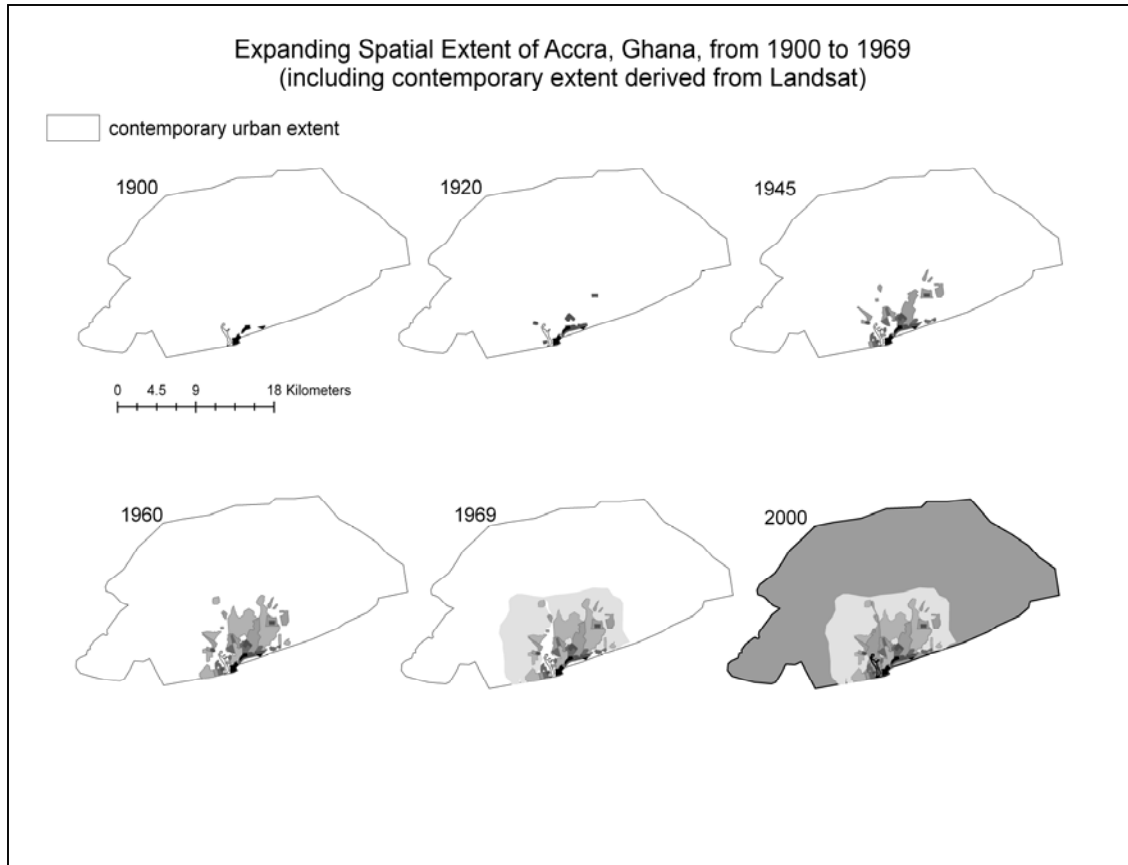
³³ Grant and Yankson, 2003

³⁴ Acquah, 1958

³⁵ Pellow, 2000

Achimota, and Kanda Village were built. As the city grew through colonial times (see **Figure 1** derived from Harvey and Brand 1974, with the gray line labeled “contemporary urban extent” indicating the spatial reach of the city as estimated from Landsat imagery in 2000), the neighborhoods continued to display the extremes in living conditions, from the chaotic and unsanitary slums such as Chorkor and Nungua on the coast, to the emergent middle class areas such as Adabraka and Kaneshi, and exclusive expatriate European and elite African enclaves.

Figure 1: The Expanding Spatial Extent of Ghana from 1900 to 1969.



Source: Harvey et al (1974). This series of maps depicts growth in built-up area for Accra. The gray outline labeled ‘contemporary urban extent’ is derived from Landsat imagery to show the maximum boundary of physical growth in the year 2000.

By the time of Ghana’s first census as an independent country in 1960, Accra had a population of 388,000³⁶. Its founding leader, Kwame Nkrumah, sought to reconfigure the colonial urban form based on prevailing notions of modernity and industrialization, and each subsequent administration had its own way of influencing the architecture and planning of the city³⁷. The British master city plan conceived during World War II created designated

³⁶ Brand, 1972b

³⁷ Hess, 2000

separate spaces for inner urban squatter settlements, commercial areas, and a new middle class. But this plan was pushed aside by Nkrumah in favor of a more all encompassing plan drawn up by international architects to encourage national rather than tribal identity. Evidence of this attempt is most apparent along Accra's water front where a large community center was built near a symbolic black star square. The beach was no longer reserved for only large European houses, but was open for the entire nation. Streets were also renamed and occasionally rerouted through once inaccessible poor neighborhoods.

Despite attempts to unify the built landscape of the city, a principal components analysis of data from 268 enumeration areas from the 1960 census discovered striking patterns of religious and ethnic segregation in Accra, principally among three groups³⁸. The native Ga people were concentrated in the Jamestown-Usshertown core and in other settlements along the coast. The foreign-born and largely Muslim population from the north was primarily concentrated in neighborhoods such as the commercial core, Sabon Zongo, and Nima, while the non-African population are concentrated in the Ridge area, Cantonments, and the Airport Residential Area.

Researchers using census and survey data to examine what they termed the 'uncontrolled expansion' of Accra during the 1960s found that central Accra attracted a small amount of immigration³⁹. More importantly the great majority of newcomers were settling in the periphery where rent was less expensive and construction of housing uncontrolled.

The housing situation in Accra as examined between 1950 and 1990 worsened⁴⁰. In their macro-economic development, the rulers of newly independent Ghana continued urban-biased policies which favored Accra over other cities and regions in Ghana, which enhanced the city's ability to "pull" migrants from other parts of the country and the greater region. By 1984, the year after a serious drought in Ghana, the city's population had reached 970,000, an estimate which is widely believed to be an undercount. Since the late 1980s, the city has experienced an average annual growth rate of 4.3 percent as compared with a national rate of 2.8 percent. This has put tremendous pressure on housing stock and infrastructure as the city filled with new residents.

More than 50 years after Independence, these contrasting patterns between core and outlying areas persist⁴¹, although there is considerably more mixing especially in the new suburbs that ring the city, some extending many kilometers to the north and east. This has implications for predicting migration flows – and subsequent vulnerability to climate change – in the future.

A survey conducted in 1997⁴² in the deteriorating neighborhoods of Ussher Town, James Town and other indigenous neighborhoods found a high level of dissatisfaction among urban residents, citing lack of privacy, lack of adequate facilities and facility-sharing, poor sanitation, and harassment from landlords as their basic concerns. It found that that 72-75 percent of all households in these areas shared toilet, kitchen and bathroom facilities with their landlords and/or co-tenants. In the neighborhood of Nima/Maamobi, the average number of persons per house was found to be 9.3 with each household containing 5.3 persons. Residential mobility in these areas was very low, with 67 percent of all renting households living on the same premises for seven years or more.

³⁸ Brand, 1972b

³⁹ Harvey and Brand, 1974

⁴⁰ Konadu-Agyemang, 2001

⁴¹ Agyei-Mensah and Owusu, 2009

⁴² Konadu-Agyemang, 2001

A study completed in 2000 provides empirical evidence of the link between structural adjustment, economic liberalization, and the urban form of Accra, characterizing Accra's growth as residential sprawl with uncentric tendencies, rather than either a deconcentration of urban functions or a fusion of urban and rural functions⁴³. For Accra, globalization and economic growth have helped contribute to the city's expansion, as depicted in Figure 1, in all directions but particularly to the north and east of the city.

Urban sprawl and traffic choked streets represent modern day Accra. An examination of Accra's physical development from the strategic standpoint of spatial planning at both the national and local levels concluded that the fragmented pattern of Accra is the result of a planning system that is unable to sustain development⁴⁴. In particular, short-sighted planning is to blame for urban sprawl in Accra.

Neighborhoods to the extreme north of Accra's central core such as Madina, Kasuwa, and New Fadama, are satellites from the inner city neighborhoods of Nima, Sabon Zongo, and Tudu. Formed through an intra-urban process of chain migration, these new satellite areas serve as gateway neighborhoods for both recent migrants from northern Ghana, Nigeria, Niger, Mali, and Burkina as well as spillovers from the core areas⁴⁵. Residents are attracted to these farther out satellite areas because they are able to afford flats in relatively clean and safe areas. Continued urban expansion overruns rural and agricultural land surrounding the city and without regard to infrastructure or planning. This leads to an over-exploitation of natural resources to satisfy various demands⁴⁶.

The current urban area extent measured using Landsat Thematic Mapper satellite images for the year 2002 using a texture-based classification method, and compared to similar information for the years 1985 and 1991, indicates that urbanization of the fringe areas of Accra is occurring at a quickening pace⁴⁷. This expansion in the fringe areas is occurring in a largely unplanned and uncontrolled manner, creating sprawling low-density development that is uneconomic in terms of land use⁴⁸. As the city grows by filling in areas between older neighborhoods that lack roads, sewers and other infrastructure, problems are created that may prove costly to resolve down the road⁴⁹. Currently, people face long, traffic filled commutes on poorly maintained roads. This situation is not currently sustainable, and promises to be less so if migration rates increase in the future.

This summary of Accra's settlement history sets the context for assessing contemporary vulnerability to climate change. One must ask what impact a city's particular socio-spatial conditions have on residents' ability to withstand periodic climatic shocks including both flooding and drought. With a very long residency rate, dwellers in the oldest neighborhoods of Accra could be thought to possess social capital related to disaster preparedness that awaits additional exploration. In other, more recently settled areas of the city, urban residents may lack the roots but compensate by having a fuller stock of migration capital, having arrived in Accra from one or more other places, either other cities or rural areas.

⁴³ Yehboah, 2000

⁴⁴ Larbi, 1996

⁴⁵ Agyei-Mensah and Owusu, 2009

⁴⁶ Kufogbe, 1996

⁴⁷ Yankson, et al., 2004

⁴⁸ Moller-Jensen et al., 2005

⁴⁹ Moller-Jensen et al., 2005

Vulnerability can thus be thought of as determined by a mixture of biophysical factors related to the actual location in the city, as well as socio-demographic factors⁵⁰ such as dependency ratios and access to transportation. Those in poorer and more marginal lands will be more at a risk of flooding, and their plight will not be helped by their relative lack of social capital.

3.1. Locating neighborhoods vulnerable to climate change: slum index, elevation, and greenness in Accra

It is possible to locate neighborhoods in Accra which may be more vulnerable to the anticipated impacts of climate change such as sea level rise and flooding. **Figure 2** below shows three maps of Accra divided into enumeration areas (census tracts) classified according to UN-Habitat slum index, mean elevation and a measure of greenness. All three maps are part of ongoing research in Accra that is funded by the US National Institutes for Health and led by Principal Investigator Professor John Weeks.

The slum index is the traditional one used by UN-Habitat and is composed of the following elements: inadequate access to safe water; inadequate access to sanitation and other infrastructure; poor structural quality of housing; overcrowding; and insecure residential status. Note the areas with higher slum indexes depicted by the yellow and lighter brown colors. Predictably the clusters of enumeration areas displaying the highest values for slum index were located in the old Ga neighborhoods on the coast, in the neighborhoods of Nima, Maamobi, and Sabon Zongo, and in some of the newer satellite areas on the outskirts of town.

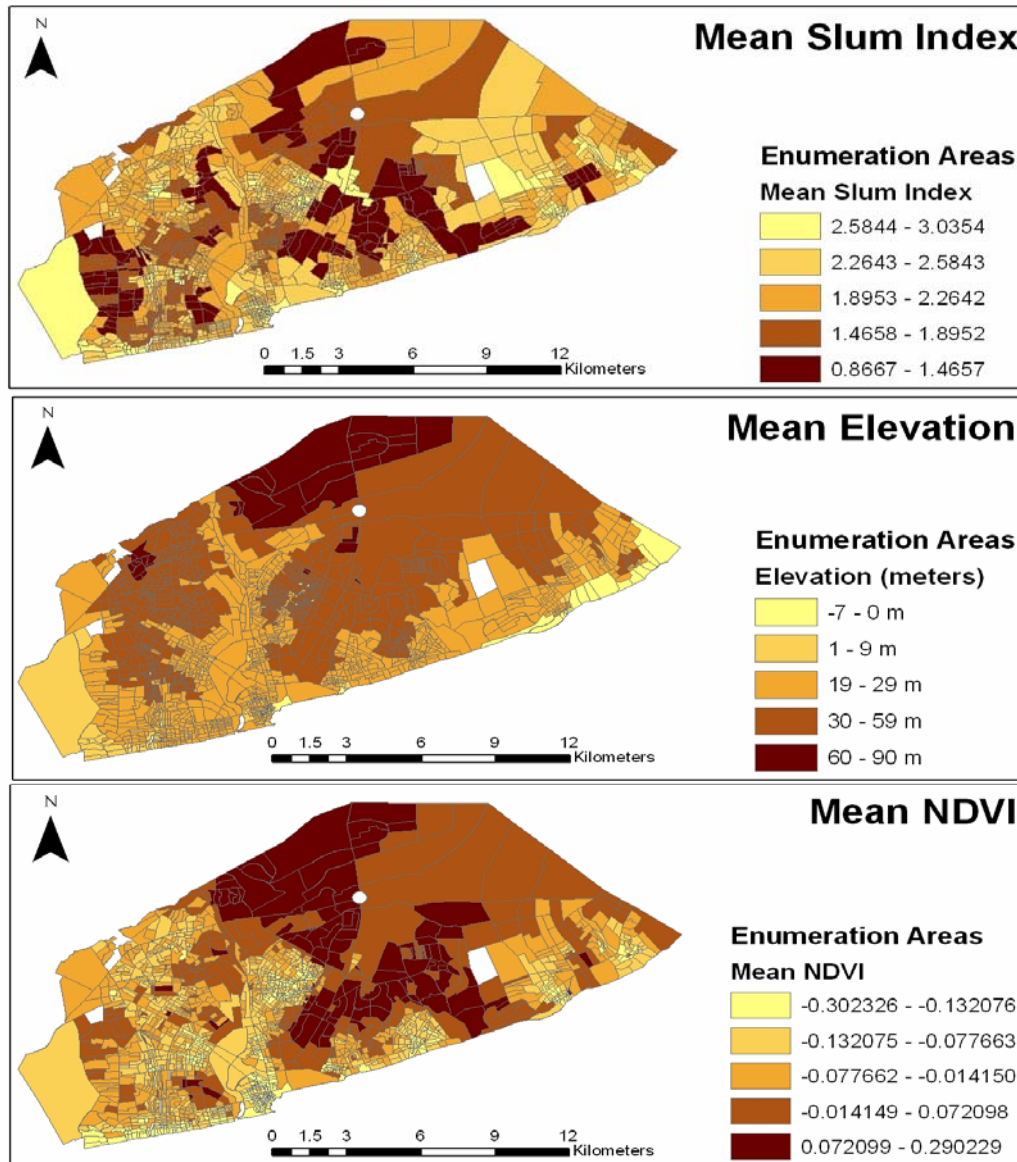
The elevation data depicted in the next map derive from the Shuttle Radar Topography Mission, with a resolution of 90 meters. Enumeration areas with mean elevations depicted in yellow are closest to sea level, meaning they will be the first to feel the effects of a sea level rise. Those enumeration areas falling in the one to nine meter elevation class are primarily close to streams and nearer the coast, which make them more susceptible to flooding. These enumeration areas display a variety of slum conditions.

The third map depicts a Normalized Difference Vegetation Index (NDVI) or greenness index for Accra. Preliminary work by Weeks⁵¹ suggests that the amount of vegetation is associated with tree-planting efforts begun in British colonial times in Accra. Creating impervious surface through cementing outdoor living areas is a locally understood strategy to reduce flooding; however it does so by passing the problem on to those downstream. The subject of flooding will be covered next.

⁵⁰ Azar and Rain, 2007

⁵¹ Weeks et al., 2007

Figure 2: Mean Slum Index, Elevation, and Vegetation Index by Enumeration Area, for Accra



Source: The three maps depict the slum index, elevation, and Normalized Difference Vegetation Index (NDVI) or greenness index for Accra. All three maps are part of ongoing research in Accra that is funded by the US National Institutes for Health, Grant # R01HD054906-01, "Health, Poverty and Place: Modeling Inequalities in Accra Using RS and GIS; Principal Investigator: John R. Weeks.

3.2. Flood modeling analysis and estimated populations at risk from flooding

Flooding is a serious environmental issue affecting Accra, and with rising sea levels it may become an even greater problem. It is expected that an increased level of cyclonic storms to a great extent and storm surges to a lesser extent will be associated with future climate change and may increase flood occurrence in spatial patterns similar to those of the present. Floods currently are usually of short duration and are caused by heavy rains that generally occur in June and July. Significant flood events have been recorded in 1973, 1986, 1995, 1999, 2001, and 2002. Along with property damage, the ability of flood waters to spread pollution from solid waste, industrial waste, and sewage is an important health and environmental issue particularly in poor areas.

The Odaw River is the major stream draining central Accra, with its outlet into the Korle Lagoon, while smaller streams lead into lagoons to the east and west of central Accra. Much of the Odaw catchment area is built up and many of the streams are channelized. Rainfall in Accra occurs in the form of intensive storm events, which cause local flooding^{52,53,54}.

Several factors contribute to the flooding problem. First, the massive growth of the city of Accra⁵⁵ has increased the extent of impervious surfaces. Impervious surfaces are materials that prevent infiltration of water into the soils, and include roads, rooftops, sidewalks, bedrock outcrops and compacted soil⁵⁶. This leads to increased discharge that overloads drainage channels. Associated with this rapid urbanization are flaws in the drainage network such as undersized, unconnected or improperly channeled drains. In addition, poor development controls, limited garbage collection and disposal block channels and sewers, which slow drainage through the city⁵⁷. In addition, field reconnaissance has indicated substantial uncontrolled development occurs in low-lying or unsafe areas – often immediately adjacent to and even directly over drainage channels.

Satellite data and GIS were used to develop a simple flood model to understand the impacts and possible property damage and pollutant spread in Accra. Modeled water flow volumes were compared with estimates of channel capacities to predict which drainage channels would overflow given a certain amount of rainfall. **Figure 3** below illustrates the estimated amounts of overflow for each channel resulting from a 10-year 24-hour rainfall total (167.6 mm). This water would overflow the stream channels and affect the immediately adjacent areas.

The populations at risk to flooding in Accra were identified using a simple assumption that only the census enumeration areas (EAs) from the 2000 Ghana Census nearest the stream channels would be affected. The total population of EAs that border the Odaw and its tributary streams is roughly 172,000 people based on the 2000 census. This is a very conservative estimate of the number of people impacted due to current data limitations. In addition, the map displays the slum areas in Accra with the darker grays represent a higher slum index. Approximately 33,000 people live in EAs with the highest slum index. This indicates that a large portion of the population that would be impacted by flooding tend to be

⁵² BGR-GSD, 2006

⁵³ Masiyandima et al., 2003

⁵⁴ Hayward and Oguntinyinbo, 1987

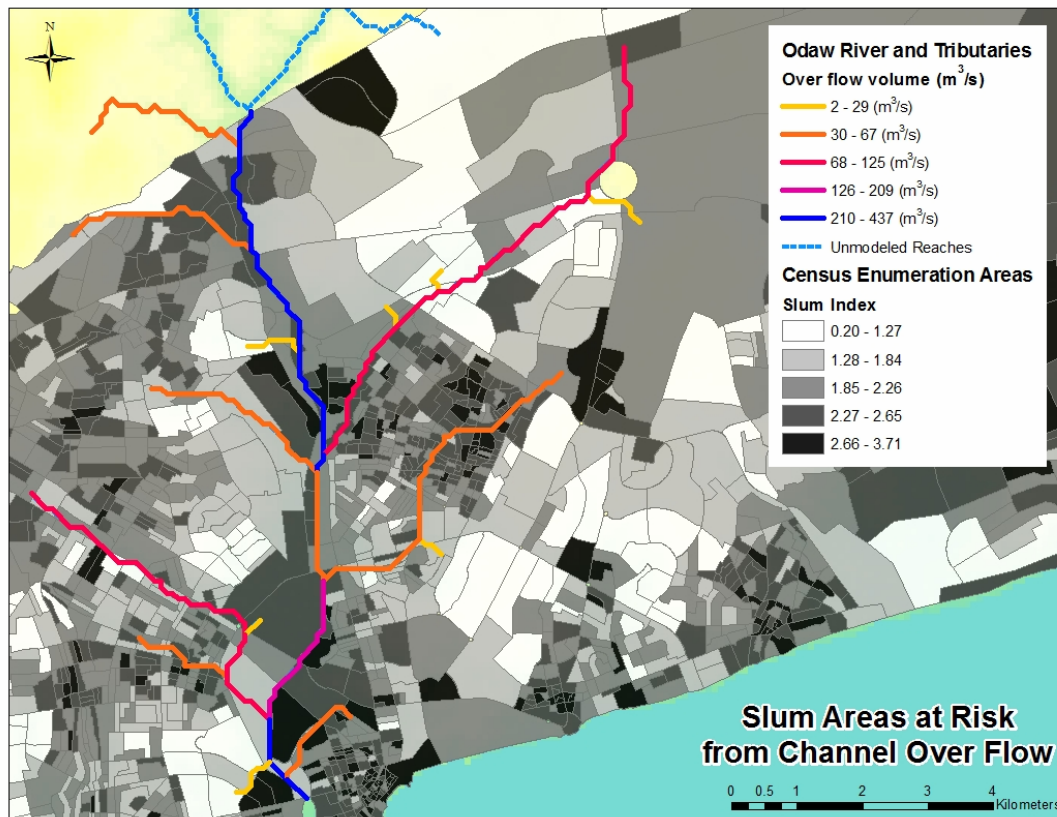
⁵⁵ Afeku, 2005

⁵⁶ Arnold et al., 1996

⁵⁷ Afeku, 2005

the slum dwellers who are often the poorest. With the infilling that may occur as new migrants move into the city core, there is a potential for many more people to be exposed to floods.

Figure 3: Slum Areas in Accra at Risk from Channel Overflow



Source: Ludlow C (2009)

3.3. Water supply impacts of climate change in Accra

The municipal water supply is mainly from Weija reservoir to the west of Accra, although some of the supply comes from the Akosombo Dam (Lake Volta) to the northeast. Both water sources are surface water and rely on rainfall for replenishment. Currently large portions of Accra do not have access to piped water in their dwellings. Much of Accra's population purchases drinking water in small plastic bags, which are sold on the street corners for a few cents. This water is tested by a government agency, and results are used in the licensing procedures for water companies, ensuring a relatively consistent quality.

In addition to affecting surface water, climate change in Accra may deteriorate groundwater resources due to saltwater intrusion. The level of salt in the ground water has been mapped

by the Ghana-Germany Technical Cooperation Project⁵⁸. According to its report, many areas around Accra already show saltwater intrusion along with surface contamination in some areas because of inadequate cover rock. Variation in salinity depends on rock strata characteristics more than proximity to the ocean. The BGR-GSD map shows two lines of salinity – the first where salinity levels affect taste but water quality is suitable for livestock and poultry, and the second where salinity levels are too high for any sort of use.

The dwindling water supply from Lake Volta is a topic of concern among environmental planners and others in Ghana⁵⁹, but as yet the concern is more over the future of power generation than the loss of water.

The concern in the climate change literature about loss of coastal mangrove forests is irrelevant in Accra, since the mangroves are already gone. But silt is a serious issue, since a clogged lagoon means more storm water backing up the system and causing flooding upstream⁶⁰. Erosion along shorelines has been identified as vulnerable to human encroachment⁶¹. Beaches are composed of fluvial lagoonal sands and are highly unstable, and planners are advised to prevent any kind of construction on sand or any land surface below ten meters in elevation. Among related concerns are toxins and bacterial agents in storm water runoff, which are impounded in the lagoon for indefinite periods⁶².

3.4. The prognosis for Accra

With an estimated 555 square kilometers in 2002⁶³, Accra continues to consume an ever-greater swath of territory in southern Ghana, with growth patterns expanding far from the formal central business district and downtown areas, and without any formal planning to speak of⁶⁴. Although no precise figures are available, the dynamic of temporary and seasonal mobility from the Sahelian countries, itself a long-term pattern, is likely to increase as climate change-related drought worsens and agricultural workers are directly affected. It is important to emphasize that the pattern of sustained migration puts more people at risk of adverse weather events and also possible sea-level rise.

A 2009 study by Ghana's Environmental Protection Agency (EPA) under the Netherlands Climate Assistance Programme predicts Ghana's cocoa production will be jeopardized by drought in the near future⁶⁵. The EPA research estimated that over 800,000 families, including farm owners, sharecroppers and their dependents, who are directly engaged in cocoa production and whose livelihoods directly depend on cocoa would lose their livelihoods by the year 2020.

This will create an increasingly desperate situation for the internally displaced in the city, with few if any job opportunities and high transportation and living expense costs. Looking on the bright side, additional people will create additional market demand, but this is weighed

⁵⁸ BGR-GSD, 2006

⁵⁹ Gyau-Boakye, 2001

⁶⁰ The Statesman, June 13th 2009

⁶¹ BGR-GSD, 2006

⁶² Boadi and Kuitunen, 2002

⁶³ Moller-Jensen et al., 2005

⁶⁴ Grant and Yankson, 2003

⁶⁵ Darko, 2009

against numerous negative consequences of continued growth, including additional stress on limited resources such as water, food, farmland, and electric power.

Evidence from the past, most notably the 1968-74 and 1982-85 droughts in the Sahel, suggests that many so-called environmental refugees did eventually return to their lands with the onset of regular rainfall. With any number of climate change scenarios⁶⁶ this supposition of 'a return to normalcy' may not be realistic. Drought will continue to focus migration flows from the interior to cities on the coast, thus amplifying long-term trends, but in a housing and infrastructural context that may not permit additional entrants without severe consequences.

⁶⁶ Warner et al, 2009

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